

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 EA-07 ISO-00 CIAE-00 INR-07 IO-13
L-03 NSAE-00 NSC-05 EB-07 NRC-05 OES-07 FEAE-00
DODE-00 ERDA-05 SS-15 SP-02 ACDE-00 PRS-01 /100 W
-----101658Z 020776 /50

P R 101517Z JUN 77
FM AMEMBASSY PARIS
TO SECSTATE WASHDC PRIORITY 3959
INFO AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY ROME
AMEMBASSY TOKYO
AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 1 OF 2 PARIS 17135

USEEC

USIAEA

E.O. 11652: GDS
TAGS: TECH, MNUC, PARM, FR, US, UK, JA, CA, IT, GW
SUBJECT: RESULTS OF JUNE 8-9 SUMMIT NON-PROLIFERATION
EXPERTS MEETING

1. SUMMARY. WITH SIGNIFICANT EXCEPTION NOTED BELOW,
AD REFERENDUM AGREEMENT WAS REACHED ON REPORT TO
GOVERNMENTS RECOMMENDING TERMS OF REFERENCE OF AN
INTERNATIONAL FUEL CYCLE EVALUATION PROGRAM (TEXT IN
SEPTEL). IT WAS DECIDED THAT IF REMAINING DIFFERENCES
COULD NOT BE ELIMINATED THROUGH DIPLOMATIC CHANNELS
IN MEANTIME, A FURTHER MEETING COULD BE HELD IN PARIS
AT TIME OF IEA MEETING ON JUNE 27-28. MEETING OF
LONDON SUPPLIERS PREVIOUSLY SCHEDULED FOR JUNE 22-23
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WILL BE DEFERRED. END SUMMARY.

2. PRELIMINARY BILATERAL DISCUSSION WITH FRENCH
(CHAIRMAN NAZELLE) HELD ON JUNE 7. FRENCH EMPHASIZED
FACT THAT THEY HAD NOT DECIDED TO PARTICIPATE IN OR
SUPPORT INFCEP, AND THAT THEIR WILLINGNESS TO
PARTICIPATE DEPENDS BOTH UPON SATISFACTORY RESOLUTION

OF BILATERAL ISSUES (SUCH AS THREAT OF RENEGOTIATION OF EXISTING AGREEMENTS BY CANADA AND U.S. AND RESOLUTION OF DIFFERENCES OVER ISSUANCE OF MB-10S) AND UPON AN INFCEP TERMS OF REFERENCE THAT WAS APPROPRIATELY BALANCED AND IMPARTIAL. NAZELLE ALSO MADE IT CLEAR, IN SEPARATE DISCUSSIONS, THAT ALL OF THE NUCLEAR ISSUES--INCLUDING RECONSIDERATION OF THEIR POSITION ON FULL SCOPE SAFEGUARDS AND DECISIONS RE PAKISTAN, WHICH HAD NOT YET BEEN MADE--WOULD HAVE TO BE CONSIDERED TOGETHER, AND THAT THERE WERE SEVERE POLITICAL LIMITS ON THE NUMBER OF ISSUES ON WHICH THE GOF COULD APPEAR TO BE MAKING CONCESSIONS TO U.S. PRESSURE. THEY WERE ALSO EXTREMELY TROUBLED BY THE CANADIAN PRESSURES TO OBTAIN A VETO OVER REPROCESSING OF CANADIAN ORIGIN FUEL, SAYING THAT THIS, TOGETHER WITH THE SIMILAR POSITION RECENTLY INDICATED BY THE AUSTRALIANS, COULD LEAD TO WHOLLY UNACCEPTABLE SITUATION IN WHICH BOTH URANIUM SUPPLIERS (SUCH AS GABON AND NIGER) AND COUNTRIES SUPPLYING ENRICHMENT SERVICES WOULD HAVE CUMULATIVE VETOES OVER THE HANDLING AND DISPOSITION OF SPENT FUEL. VERY SEVERE CONE OF FRENCH PRESENTATION OF THOSE POINTS LED TO APPREHENSIONS ON PART OF USDEL THAT THE MULTILATERAL MEETINGS DURING JUNE 8, 9 COULD GET BOGGED DOWN ON EUROPEAN PRECONDITIONS TO INFCEP RATHER THAN ACCOMPLISH ASSIGNED TASK OF RECOMMENDING PROPOSED TERMS OF REFERENCE.

3. AT MEETING OF EXPERTS FROM SUMMIT COUNTRIES (US, UK, FRANCE, FRG, JAPAN, CANADA AND ITALY) ON JUNE 8-9, IT CONFIDENTIAL

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PROVED POSSIBLE TO WORK OUT TERMS OF REFERENCE FOR TECHNICAL PROGRAM AND ORGANIZATIONAL ASPECTS OF THE PROGRAM THAT WAS AGREED TO AD REFERENDUM.

4. THE ONLY SERIOUS ISSUE AT MEETING CONCERNED A PARAGRAPH PROPOSED BY THE FRENCH FOR THE INTRODUCTION TO THE REPORT, READING AS FOLLOWS: "COUNTRIES WHICH MAY PARTICIPATE IN SUCH A PROGRAM HAVE DEVELOPED DIFFERENT NUCLEAR TECHNIQUES AND FUEL CYCLES AND HAVE ADOPTED DIFFERENT FUEL CYCLE STRATEGIES, ACCORDING TO THEIR INDUSTRIAL OPTIONS, AND TO THEIR ENERGETICAL DOMESTIC SITUATION AND RESOURCES. IT SHOULD BE THEIR COMMON INTENT, PENDING THE COMPLETION OF SUCH A PROGRAM, TO RESPECT EACH OTHER'S CHOICES AND DECISIONS IN THIS FIELD AND TO REFRAIN FROM INTERVENING IN EACH OTHER'S FUELED CYCLE STRATEGIES WHEN THESE INVOLVE THE USE OF LEGITIMATELY ACQUIRED FUELS, PROVIDED THAT THE AGREED SAFEGUARDS ARE IMPLEMENTED."

5. THIS PARAGRAPH, WHICH WAS STRONGLY SUPPORTED BY GERMANS AND BRITISH (BOTH OF WHICH HAD APPARENTLY DISCUSSED IT WITH THE FRENCH BEFORE ITS ISSUANCE), AND LESS VOCALLY BY THE JAPANESE AND ITALIANS, WAS OPPOSED BY THE CANADIANS AND US. THIS MATTER, TOGETHER WITH OTHER MATERIALS TO BE INCLUDED IN THE INTRODUCTION OF THE REPORT TO THE SUMMIT GOVERNMENTS, WAS REMANDED TO A DRAFTING GROUP. THIS GROUP PRESENTED A RECOMMENDED TEXT FOR THE INTRODUCTION, INDICATING BY BRACKETS THE ISSUES REMAINING IN DISAGREEMENT. THE PARAGRAPHS

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THAT INCLUDED BRACKETED LANGUAGE WERE AS FOLLOWS:
(EMBASSY TRANSLATION FROM FRENCH TEXT) "AMONG THE COUNTRIES WHICH PARTICIPATE IN SUCH A PROGRAM, DIFFERENT NUCLEAR TECHNIQUES AND FUEL CYCLES HAVE BEEN DEVELOPED AND DIFFERENT FUEL CYCLE STRATEGIES HAVE BEEN ADOPTED, ACCORDING TO THEIR INDUSTRIAL OPTIONS AND TO THEIR NATIONAL SITUATIONS AND ENERGY RESOURCES. (AT THE SAME TIME THEY WILL TAKE INTO ACCOUNT, WHEN THEY MAKE THEIR NATIONAL DECISIONS, THE QUESTIONS STUDIED IN THE PROGRAM.) IT SHOULD BE THEIR COMMON INTENT, PENDING THE COMPLETION OF SUCH A PROGRAM, TO RESPECT EACH OTHER'S CHOICES AND DECISIONS IN THIS FIELD (AND TO AVOID COMPROMISING THEIR RESPECTIVE

FUEL CYCLE STRATEGIES WHEN THESE INVOLVE THE USE OF LEGITIMATELY ACQUIRED FUELS, PROVIDED THAT AGREED MEASURES, INCLUDING SAFEGUARDS, ARE APPLIED).

THE FACT OF PROCEEDING WITH THIS STUDY DOES NOT MEAN THAT GOVERNMENTS WILL BE BOUND TO ACCEPT ITS
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RESULTS.

(ON THE HYPOTHESIS THAT SUCH A PROGRAM WILL BE UNDERTAKEN), THE PRESENT DOCUMENT HAS THE PURPOSE OF SUGGESTING WHAT ITS TERMS OF REFERENCE COULD BE, RECOGNIZING THAT SUGGESTIONS BY OTHER PARTICIPANTS WILL ALSO HAVE TO BE TAKEN INTO ACCOUNT."

6. IT WAS CLEAR TO ALL THAT THE DISAGREEMENT THUS REFLECTED WAS A BASIC ONE OF SUBSTANCE, THAT COULD BE RESOLVED ONLY BY FURTHER CONSIDERATION OF THE UNDERLYING BILATERAL ISSUES THAT LED TO THE FRENCH TEXT IN PARA 4. DELEGATION, WHICH HAD FURTHER INFORMAL EXPLORATORY DISCUSSIONS WITH FRENCH ON THIS SUBJECT FOLLOWING CLOSE OF MEETING, PLANS TO PRESENT OPTIONS ON THIS SUBJECT FOLLOWING RETURN TO WASHINGTON.

7. IN THESE CIRCUMSTANCES, NO DEFINITIVE COMMITMENT WAS MADE TO HAVING A SECOND MEETING OF THE SUMMIT EXPERTS. USDEL SUGGESTED THAT EFFORTS BE MADE TO RESOLVE REMAINING DIFFERENCES IN REPORT THROUGH DIPLOMATI CHANNELS. IF THIS SHOULD NOT PROVE SUCCESSFUL, IT WAS AGREED THAT IT WOULD BE POSSIBLE TO HAVE A FOLLOW-ON MEETING IN PARIS AT THE TIME OF THE IEA MEETING OF JUNE 27-28.

8. IN VIEW OF FACT THAT FRENCH WILL NOT BE PREPARED TO MAKE DECISIONS ON FULL SCOPE SAFEGUARDS ISSUE BY THE TIME OF THE MEETING OF THE LONDON SUPPLIERS GROUP SCHEDULED TO BE HELD ON JUNE 22-23, THERE WAS WIDE RECOGNITION OF THE WISDOM OF POSTPONING THAT MEETING.

9. USREP (NYE) STRESSED NEED IN PRESS HANDLING OF SUBJECT MEETING, TO AVOID IMPRESSION THAT SUMMIT COUNTRIES WERE DICTATING THE TERMS OF REFERENCE FOR INFCEP WITHOUT TAKING INTO ACCOUNT VIEWS OF OTHER POTENTIAL PARTICIPANTS. PRESS GUIDANCE WAS ACCORDINGLY
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WORKED OUT WHICH INCLUDED LANGUAGE FROM SUMMIT

COMMUNIQUE THAT RECOGNIZED NEED OF ACCEPTABILITY TO
BOTH INDUSTRIALIZED AND DEVELOPING COUNTRIES. (TEXT
SENT SEPTEL.)
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